

# COMPLIANCE AUDIT

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## City of Monongahela Police Pension Plan Washington County, Pennsylvania For the Period January 1, 2016 to December 31, 2017

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October 2018



Commonwealth of Pennsylvania  
Department of the Auditor General

Eugene A. DePasquale • Auditor General



**Commonwealth of Pennsylvania  
Department of the Auditor General  
Harrisburg, PA 17120-0018  
Facebook: Pennsylvania Auditor General  
Twitter: @PAAuditorGen  
www.PaAuditor.gov**

**EUGENE A. DePASQUALE  
AUDITOR GENERAL**

The Honorable Mayor and City Council  
City of Monongahela  
Washington County  
Monongahela, PA 15063

We have conducted a compliance audit of the City of Monongahela Police Pension Plan for the period January 1, 2016 to December 31, 2017. We also evaluated compliance with some requirements subsequent to that period when possible. The audit was conducted pursuant to authority derived from Section 402(j) of Act 205 and in accordance with the standards applicable to performance audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objective.

The objective of the audit was to determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our audit was limited to the areas related to the objective identified above. To determine whether the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, our methodology included the following:

- We determined whether state aid was properly determined and deposited in accordance with Act 205 requirements by verifying the annual deposit date of state aid and determining whether deposits were made within 30 days of receipt for all years within the period under audit.
- We determined whether annual employer contributions were calculated and deposited in accordance with the plan's governing document and applicable laws and regulations by examining the municipality's calculation of the plan's annual financial requirements and minimum municipal obligation (MMO) and comparing these calculated amounts to amounts actually budgeted and deposited into the pension plan as evidenced by supporting documentation.

- We determined whether annual employee contributions were calculated, deducted, and deposited into the pension plan in accordance with the plan's governing document and applicable laws and regulations by testing total members' contributions on an annual basis using the rates obtained from the plan's governing document in effect for all years within the period under audit and examining documents evidencing the deposit of these employee contributions into the pension plan.
- We determined that there were no benefit calculations prepared for the years covered by our audit period.
- We determined whether the January 1, 2015 and January 1, 2017 actuarial valuation reports were prepared and submitted by March 31, 2016 and 2018, respectively, in accordance with Act 205 and whether selected information provided on these reports is accurate, complete, and in accordance with plan provisions to ensure compliance for participation in the state aid program by comparing selected information to supporting source documentation.
- We determined whether provisions of the Deferred Retirement Option Plan (DROP) were in accordance with the provisions of Act 205 by examining provisions stated in the plan's governing documents.

City officials are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the City of Monongahela Police Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. In conducting our audit, we obtained an understanding of the city's internal controls as they relate to the city's compliance with those requirements and that we considered to be significant within the context of our audit objective, and assessed whether those significant controls were properly designed and implemented. Additionally and as previously described, we tested transactions, assessed official actions, performed analytical procedures, and interviewed selected officials to provide reasonable assurance of detecting instances of noncompliance with legal and regulatory requirements or noncompliance with provisions of contracts, administrative procedures, and local ordinances and policies that are significant within the context of the audit objective.

The results of our procedures indicated that, in all significant respects, the City of Monongahela Police Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information or conclude on it and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of the City of Monongahela and, where appropriate, their responses have been included in the report. We would like to thank city officials for the cooperation extended to us during the conduct of the audit.

October 1, 2018

A handwritten signature in black ink, appearing to read "Eugene A. DePasquale". The signature is fluid and cursive, with a long horizontal stroke extending to the right.

EUGENE A. DEPASQUALE  
Auditor General

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## BACKGROUND

On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 et seq.). The Act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. Section 402(j) of Act 205 specifically requires the Auditor General, as deemed necessary, to make an audit of every municipality which receives general municipal pension system state aid and of every municipal pension plan and fund in which general municipal pension system state aid is deposited.

Annual state aid allocations are provided from a 2 percent foreign (out-of-state) casualty insurance premium tax, a portion of the foreign (out-of-state) fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the City of Monongahela Police Pension Plan is also governed by implementing regulations adopted by the former Public Employee Retirement Commission published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes including, but not limited to, the following:

Act 67 - The Third Class City Code, Act of November 24, 2015 (P.L. 242, No. 67), as amended, 11 Pa. C.S. § 10101 et seq.

The City of Monongahela Police Pension Plan is a single-employer defined benefit pension plan locally controlled by the provisions of Ordinance No. 4 of 1978, as amended, adopted pursuant to Act 67. The plan is also affected by the provisions of collective bargaining agreements between the city and its police officers. The plan was established January 1, 1948. Active members are required to contribute 5 percent of compensation to the plan. As of December 31, 2017, the plan had 5 active members, no terminated members eligible for vested benefits in the future, and 10 retirees receiving pension benefits from the plan.

**BACKGROUND – (Continued)**

As of December 31, 2017, selected plan benefit provisions are as follows:

Eligibility Requirements:

Normal Retirement	Age 50 and 25 years of service
Early Retirement	None
Vesting	None

Retirement Benefit:

50% of compensation (greater of current pay or highest 5 year average) at retirement, plus a service increment of 1.25% of compensation for each complete year of service prior to age 65 in excess of 20 up to a maximum of \$500 per month.

Survivor Benefit:

Before Retirement Eligibility	Refund of member contributions plus interest.
After Retirement Eligibility	A monthly benefit equal to 50% of the pension the member was receiving or was entitled to receive on the day of the member's death.

Service Related Disability Benefit:

If less than 10 years of service, a benefit equal to 25% of compensation. Otherwise, 50% of the member's salary at the time the disability was incurred, offset by Social Security disability benefits received for the same injury.

CITY OF MONONGAHELA POLICE PENSION PLAN  
SUPPLEMENTARY INFORMATION  
(UNAUDITED)

The supplementary information contained on Pages 3 through 5 reflects the implementation of GASB Statement No. 67, *Financial Reporting for Pension Plans*. The objective of this statement is to improve financial reporting by state and local governmental pension plans.

SCHEDULE OF CHANGES IN THE NET PENSION  
LIABILITY AND RELATED RATIOS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2015

	<u>2014</u>	<u>2015</u>
Total Pension Liability		
Service cost	\$ 41,286	\$ 40,196
Interest	215,058	237,762
Difference between expected and actual experience	(88,351)	-
Changes of assumptions	281,458	-
Benefit payments, including refunds of member contributions	(124,560)	(124,560)
Net Change in Total Pension Liability	<u>324,891</u>	<u>153,398</u>
Total Pension Liability - Beginning	3,113,888	3,438,779
Total Pension Liability - Ending (a)	<u>\$ 3,438,779</u>	<u>\$ 3,592,177</u>
 Plan Fiduciary Net Position		
Contributions - employer	\$ 65,564	\$ 51,053
Contributions - member	9,466	9,177
Net investment income	145,706	(72,626)
Benefit payments, including refunds of member contributions	(124,560)	(124,560)
Other	(1,232)	(1,234)
Net Change in Plan Fiduciary Net Position	<u>94,944</u>	<u>(138,190)</u>
Plan Fiduciary Net Position - Beginning	3,176,289	3,271,233
Plan Fiduciary Net Position - Ending (b)	<u>\$ 3,271,233</u>	<u>\$ 3,133,043</u>
 Net Pension Liability - Ending (a-b)	<u>\$ 167,546</u>	<u>\$ 459,134</u>
 Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	95.13%	87.22%
 Estimated Covered Employee Payroll	\$ 260,783	\$ 250,925
 Net Pension Liability as a Percentage of Covered Employee Payroll	64.25%	182.98%



CITY OF MONONGAHELA POLICE PENSION PLAN  
SUPPLEMENTARY INFORMATION  
(UNAUDITED)

SCHEDULE OF CHANGES IN THE NET PENSION  
LIABILITY AND RELATED RATIOS  
FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2017

	<u>2016</u>	<u>2017</u>
Total Pension Liability		
Service cost	\$ 43,010	\$ 55,825
Interest	244,837	242,467
Difference between expected and actual experience	(138,278)	-
Benefit payments, including refunds of member contributions	<u>(232,015)</u>	<u>(147,647)</u>
Net Change in Total Pension Liability	(82,446)	150,645
Total Pension Liability - Beginning	<u>3,592,177</u>	<u>3,509,731</u>
Total Pension Liability - Ending (a)	<u><u>\$ 3,509,731</u></u>	<u><u>\$ 3,660,376</u></u>
Plan Fiduciary Net Position		
Contributions - employer	\$ 87,493	\$ 91,765
Contributions - member	16,270	17,317
Net investment income	171,632	403,461
Benefit payments, including refunds of member contributions	(232,015)	(147,647)
Other	<u>(1,045)</u>	<u>(1,631)</u>
Net Change in Plan Fiduciary Net Position	42,335	363,265
Plan Fiduciary Net Position - Beginning	<u>3,133,043</u>	<u>3,175,378</u>
Plan Fiduciary Net Position - Ending (b)	<u><u>\$ 3,175,378</u></u>	<u><u>\$ 3,538,643</u></u>
Net Pension Liability - Ending (a-b)	<u><u>\$ 334,353</u></u>	<u><u>\$ 121,733</u></u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	90.47%	96.67%
Estimated Covered Employee Payroll	\$ 324,859	\$ 338,782
Net Pension Liability as a Percentage of Covered Employee Payroll	102.92%	35.93%

CITY OF MONONGAHELA POLICE PENSION PLAN  
 SUPPLEMENTARY INFORMATION  
 (UNAUDITED)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the city as of December 31, 2014, 2015, 2016, and 2017, calculated using the discount rate of 7.00%, as well as what the city's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
Net Pension Liability - 12/31/14	\$ 532,008	\$ 167,546	\$ (142,879)
Net Pension Liability - 12/31/15	\$ 839,854	\$ 459,134	\$ 134,861
Net Pension Liability - 12/31/16	\$ 681,658	\$ 334,353	\$ 38,334
Net Pension Liability - 12/31/17	\$ 483,945	\$ 121,733	\$ (186,991)

SCHEDULE OF INVESTMENT RETURNS

Annual Money-Weighted Rate of Return, Net of Investment Expense:

2017	12.86%
2016	2.31%
2015	-2.25%
2014	4.95%

CITY OF MONONGAHELA POLICE PENSION PLAN  
 SUPPLEMENTARY INFORMATION  
 (UNAUDITED)

SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially. The historical information, beginning as of January 1, 2013, is as follows:

	(1)	(2)	(3)	(4)
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded (Assets in Excess of) Actuarial Accrued Liability (b) - (a)	Funded Ratio (a)/(b)
01-01-13	\$ 3,112,581	\$ 2,992,416	\$ (120,165)	104.0%
01-01-15	3,271,233	3,438,779	167,546	95.1%
01-01-17	3,175,378	3,509,731	334,353	90.5%

CITY OF MONONGAHELA POLICE PENSION PLAN  
SUPPLEMENTARY INFORMATION  
(UNAUDITED)

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

CITY OF MONONGAHELA POLICE PENSION PLAN  
SUPPLEMENTARY INFORMATION  
(UNAUDITED)

SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER  
AND OTHER CONTRIBUTING ENTITIES

Year Ended December 31	Annual Required Contribution	Percentage Contributed
2012	\$ 28,592	231.7%
2013	24,519	248.3%
2014	26,194	250.3%
2015	6,323	807.4%
2016	64,960	134.7%
2017	61,270	149.8%

CITY OF MONONGAHELA POLICE PENSION PLAN  
SUPPLEMENTARY INFORMATION  
NOTES TO SUPPLEMENTARY SCHEDULES  
(UNAUDITED)

The information presented in the supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

Actuarial valuation date	January 1, 2017
Actuarial cost method	Entry age normal
Amortization method	Level dollar, closed
Remaining amortization period	10 years
Asset valuation method	Market value
Actuarial assumptions:	
Investment rate of return	7.0%
Projected salary increases	5.0%

CITY OF MONONGAHELA POLICE PENSION PLAN  
REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

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**Mr. Brian Tempest**  
Chief of Police

**Ms. Carole Foglia**  
City Clerk

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