# LIMITED PROCEDURES ENGAGEMENT

# Covington Township Police Pension Plan

Lackawanna County, Pennsylvania For the Period January 1, 2014 to December 31, 2017

September 2018



Commonwealth of Pennsylvania Department of the Auditor General

Eugene A. DePasquale • Auditor General





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EUGENE A. DEPASQUALE AUDITOR GENERAL

Board of Township Supervisors Covington Township Lackawanna County Covington Township, PA 18444

We conducted a Limited Procedures Engagement (LPE) of the Covington Township Police Pension Plan for the period January 1, 2014 to December 31, 2017 to determine its compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. We also evaluated compliance with some requirements subsequent to that period when possible. The LPE was conducted pursuant to authority derived from Section 402(j) of the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 et seq.) but was not conducted in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. We believe that the evidence obtained provides a reasonable basis to support our LPE results.

#### Our LPE was limited to determining the following:

- Whether state aid was properly determined and deposited in accordance with Act 205 requirements by verifying the annual deposit date of state aid and determining whether deposits were made within 30 days of receipt for all years within the engagement period.
- Whether annual employer contributions were calculated and deposited in accordance with the plan's governing document and applicable laws and regulations by examining the municipality's calculation of the plan's annual financial requirements and minimum municipal obligation (MMO) and comparing these calculated amounts to amounts actually budgeted and deposited into the pension plan as evidenced by supporting documentation.
- Whether annual employee contributions were required during the engagement period and, if so, were calculated, deducted, and deposited into the pension plan in accordance with the plan's governing document and applicable laws and regulations by testing total members' contributions on an annual basis using the rates obtained from the plan's governing document in effect for all years within the engagement period and examining documents evidencing the deposit of these employee contributions into the pension plan.

Whether the January 1, 2013, January 1, 2015, and January 1, 2017 actuarial valuation reports were prepared and submitted by March 31, 2014, 2016, and 2018, respectively, in accordance with Act 205 and whether selected information provided on these reports is accurate, complete, and in accordance with plan provisions to ensure compliance for participation in the state aid program by comparing selected information to supporting source documentation.

Based on the results of our procedures performed during our LPE, nothing came to our attention indicating that the Covington Township Police Pension Plan was not being administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our determination to perform a LPE for this engagement period does not preclude the Department from conducting an audit in accordance with *Government Auditing Standards* of the pension plan in subsequent periods. The township should continue to maintain documentation related to this pension plan.

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information or conclude on it and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Covington Township and, where appropriate, their responses have been included in this report. We would like to thank township officials for the cooperation extended to us during the conduct of this LPE.

September 14, 2018

EUGENE A. DEPASQUALE

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Auditor General

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The supplementary information contained on Pages 1 and 2 reflects the implementation of GASB Statement No. 67, *Financial Reporting for Pension Plans*. The objective of this statement is to improve financial reporting by state and local governmental pension plans.

## SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEARS ENDED DECEMBER 31, 2014, 2015, AND 2016

		<u>2014</u>		<u>2015</u>		<u>2016</u>
Total Pension Liability	Φ	10 171	Ф	10.546	Ф	10.560
Service cost	\$	19,171	\$	18,546	\$	12,560
Interest		10,568		13,130		13,265
Difference between expected and actual experience		17,575		- (22.202)		(67,374)
Changes of assumptions		(220)		(22,282)		8,228
Benefit payments, including refunds of member contributions		(230)		-		(1,931)
Net Change in Total Pension Liability		47,084		9,394		(35,252)
Total Pension Liability - Beginning		173,089		220,173		229,567
Total Pension Liability - Ending (a)	\$	220,173	\$	229,567	\$	194,315
Plan Fiduciary Net Position						
Contributions – employer*	\$	12,456	\$	21,787	\$	15,830
Contributions – PMRS assessment		-		-		20
Contributions – member		4,185		6,278		5,343
PMRS investment income		10,138		12,046		13,896
Net investment income		(814)		(14,339)		4,044
Benefit payments, including refunds of member contributions		(230)		-		(1,931)
PMRS administrative expense		(100)		(100)		(100)
Additional administrative expense		(389)		(502)		(681)
Net Change in Plan Fiduciary Net Position		25,246		25,170		36,421
Plan Fiduciary Net Position - Beginning		179,319		204,565		229,735
Plan Fiduciary Net Position - Ending (b)	\$	204,565	\$	229,735	\$	266,156
Net Pension Liability - Ending (a-b)	\$	15,608	\$	(168)	\$	(71,841)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		92.91%		100.07%		136.97%
Estimated Covered Employee Payroll	\$	123,279	\$	125,557	\$	106,860
Net Pension Liability as a Percentage of Covered Employee Payroll		12.66%		-0.13%		-67.23%

<sup>\* 2014</sup> employer contributions include actuarial surplus used for disability insurance premiums of \$150 and administrative expenses of \$80.

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the township as of December 31, 2014 and 2015, calculated using the discount rate of 5.50%, as well as what the township's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	Current		
	1% Decrease 4.50%	Discount Rate 5.50%	1% Increase 6.50%
Net Pension Liability - 12/31/14	\$ 59,901	\$ 15,608	\$ (20,658)
Net Pension Liability - 12/31/15	\$ 48,020	\$ (168)	\$ (39,225)

The following presents the net pension liability of the township as of December 31, 2016, calculated using the discount rate of 5.25%, as well as what the township's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	Current		
	1% Decrease 4.25%	Discount Rate 5.25%	1% Increase 6.25%
Net Pension Liability - 12/31/16	\$ (34,585)	\$ (71,841)	\$ (102,482)

#### SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially. The historical information, beginning as of January 1, 2013, is as follows:

	(1)	(2)	(3)	(4)
			Unfunded	
		Actuarial	(Assets in	
		Accrued	Excess of)	
	Actuarial	Liability	Actuarial	
Actuarial	Value of	(AAL) -	Accrued	Funded
Valuation	Assets	Entry Age	Liability	Ratio
Date	(a)	(b)	(b) - (a)	(a)/(b)
01-01-13	\$ 160,915	\$ 145,667	\$ (15,248)	110.5%
01-01-15	207,357	220,173	12,816	94.2%
01-01-17	279,818	194,315	(85,503)	144.0%

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

# SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

Year Ended December 31	Annual Required Contribution	Percentage Contributed
2012	\$ 8,264	100.0%
2013	9,049	100.0%
2014	12,206	100.2%
2015	14,072	154.8%
2016	7,628	207.8%
2017	10,218	152.9%

## COVINGTON TOWNSHIP POLICE PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

Actuarial valuation date January 1, 2017

Actuarial cost method Entry age normal

Amortization method N/A

Remaining amortization period N/A

Asset valuation method The Actuarial Value of Assets equals the plan's

member, municipal, DROP (if applicable) reserve accounts plus the retiree actuarial liability. This asset smoothing is based on the unique legislative structure of PMRS and the administrative rules adopted by the PMRS Board in conjunction with Pennsylvania Municipal Retirement Law, all of which are subject to comply with the Actuarial Standards of Practice No. 44, Selection and Use of Asset Valuation Methods when defining the actuarial

Value of Assets.

Actuarial assumptions:

Investment rate of return 5.25%, compounded annually, net of

investment and administration expenses

Salary scale Total rate (including inflation) (e.g. age 25 –

7.05%; age 35 - 4.55%; age 45 - 3.97%;

age 55 - 3.44%; age 65 - 2.80%)

Cost-of-living adjustments 2.8% per year, subject to plan limitations

#### COVINGTON TOWNSHIP POLICE PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom W. Wolf

Governor Commonwealth of Pennsylvania

Mr. David J. Petrosky

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