## LIMITED PROCEDURES ENGAGEMENT

## London Grove Township Non-Uniformed Pension Plan

Chester County, Pennsylvania
For the Period
January 1, 2014 to December 31, 2017

November 2018



Commonwealth of Pennsylvania Department of the Auditor General

Eugene A. DePasquale • Auditor General





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EUGENE A. DEPASQUALE AUDITOR GENERAL

Board of Township Supervisors London Grove Township Chester County West Grove, PA 19390

We conducted a Limited Procedures Engagement (LPE) of the London Grove Township Non-Uniformed Pension Plan for the period January 1, 2014 to December 31, 2017 to determine its compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. We also evaluated compliance with some requirements subsequent to that period when possible. The LPE was conducted pursuant to authority derived from Section 402(j) of the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 et seq.) but was not conducted in accordance with Government Auditing Standards issued by the Comptroller General of the United States. The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. We believe that the evidence obtained provides a reasonable basis to support our LPE results.

#### Our LPE was limited to determining the following:

- · Whether municipal officials took appropriate corrective action to address the finding contained in our prior audit report, by inquiring of plan officials and evaluating supporting documentation provided by officials evidencing that the suggested corrective action has been appropriately taken.
- · Whether state aid was properly determined and deposited in accordance with Act 205 requirements by verifying the annual deposit date of state aid and determining whether deposits were made within 30 days of receipt for all years within the engagement period.
- · Whether annual employer contributions were calculated and deposited in accordance with the plan's governing document and applicable laws and regulations by examining the municipality's calculation of the plan's annual financial requirements and minimum municipal obligation (MMO) and comparing these calculated amounts to amounts actually budgeted and deposited into the pension plan as evidenced by supporting documentation.

- Whether annual employee contributions were required during the engagement period and, if so, were calculated, deducted, and deposited into the pension plan in accordance with the plan's governing document and applicable laws and regulations by testing total members' contributions on an annual basis using the rates obtained from the plan's governing document in effect for all years within the engagement period and examining documents evidencing the deposit of these employee contributions into the pension plan.
- · Whether retirement benefits calculated for plan members who retired during the engagement period represent payments to all (and only) those entitled to receive them and were properly determined and disbursed in accordance with the plan's governing document, applicable laws and regulations by recalculating the amount of the monthly pension benefit due to retired individuals and comparing these amounts to supporting documentation evidencing amounts determined and actually paid to recipients.
- Whether the January 1, 2013, January 1, 2015, and January 1, 2017 actuarial valuation reports were prepared and submitted by March 31, 2014, 2016, and 2018, respectively, in accordance with Act 205 and whether selected information provided on these reports is accurate, complete, and in accordance with plan provisions to ensure compliance for participation in the state aid program by comparing selected information to supporting source documentation.

Based on the results of our procedures performed during our LPE, nothing came to our attention indicating that the London Grove Township Non-Uniformed Pension Plan was not being administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following finding further discussed later in this report:

Finding - Noncompliance With Prior Audit Recommendation - Incorrect Data On Certification Form AG 385 Resulting In An Overpayment Of State Aid

Our determination to perform a LPE for this engagement period does not preclude the Department from conducting an audit in accordance with *Government Auditing Standards* of the pension plan in subsequent periods. The township should continue to maintain documentation related to this pension plan.

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information or conclude on it and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of London Grove Township and, where appropriate, their responses have been included in this report. We would like to thank township officials for the cooperation extended to us during the conduct of this LPE.

October 23, 2018

EUGENE A. DEPASQUALE

Eugent: O-Pasper

Auditor General

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## LONDON GROVE TOWNSHIP NON-UNIFORMED PENSION PLAN STATUS OF PRIOR FINDING

#### Noncompliance With Prior Audit Recommendation

London Grove Township has not complied with the prior audit recommendation concerning the following:

· Incorrect Data On Certification Form AG 385 Resulting In An Underpayment Of State Aid

Municipal officials failed to comply with the recommendation in the prior audit report to comply with the instructions that accompany Certification Form AG 385 to assist them in accurately reporting the required pension data, as further discussed in the Finding and Recommendation section of this report.

### LONDON GROVE TOWNSHIP NON-UNIFORMED PENSION PLAN FINDING AND RECOMMENDATION

## <u>Finding – Noncompliance With Prior Audit Recommendation – Incorrect Data On</u> <u>Certification Form AG 385 Resulting In An Overpayment Of State Aid</u>

Condition: As disclosed in the prior audit report, the township failed to comply with the instructions that accompanied Certification Form AG 385 and reported incorrect data on the form filed in 2012, resulting in an underpayment of state aid in 2012. During the current engagement period, the township again failed to comply with the instructions that accompany Certification Form AG 385. The township certified 1 ineligible non-uniformed employee (1 unit) and overstated eligible payroll by \$23,951 on the Certification Form AG 385 filed in 2016. The data contained on this certification form is based on prior calendar year information.

<u>Criteria</u>: Pursuant to Act 205, at Section 402(e)(2), in order to be eligible for certification, an employee must have been employed on a full-time basis for at least six consecutive months and must have been participating in a pension plan during the certification year.

<u>Cause</u>: Plan officials failed to establish adequate internal control procedures to ensure the accuracy of the data certified and to ensure compliance with the prior audit recommendation.

<u>Effect</u>: The data submitted on this certification form is used, in part, to calculate the state aid due to the municipality for distribution to its pension plans. Because the township's state aid allocation was based on unit value, the incorrect certification of pension data affected the township's state aid allocation, as identified below:

Units	Unit	S	State Aid	
Overstated	Value	Overpaymen		
1	\$ 4,375	\$	4,375	

In addition, the township used the overpayment of state aid to pay the minimum municipal obligation (MMO) due to the non-uniformed pension plan; therefore, if the reimbursement to the Commonwealth is made from the pension plan, the plan's MMO will not be fully paid.

Furthermore, the township's future state aid allocations may be withheld until the finding recommendation is complied with.

### LONDON GROVE TOWNSHIP NON-UNIFORMED PENSION PLAN FINDING AND RECOMMENDATION

#### <u>Finding – (Continued)</u>

Recommendation: We recommend that the total excess state aid, in the amount of \$4,375, plus interest, be returned to the Commonwealth. A check in this amount, with interest compounded annually from date of receipt to date of repayment, at a rate earned by the pension plan, should be made payable to: Commonwealth of Pennsylvania and mailed to: Department of the Auditor General, Municipal Pension & Fire Relief Programs Unit, 321 Finance Building, Harrisburg, PA 17120. A copy of the interest calculation must be submitted along with the check.

We also again recommend that in the future, plan officials establish adequate internal control procedures, such as having at least two people review the data certified, to ensure compliance with the instructions that accompany Certification Form AG 385 to assist them in accurately reporting the required pension data.

In addition, if the reimbursement to the Commonwealth is made from non-uniformed pension plan funds, we recommend that any resulting MMO deficiency be paid to the pension plan with interest, at a rate earned by the pension plan.

Management's Response: Municipal officials agreed with the finding without exception.

<u>Auditor's Conclusion</u>: Compliance will be monitored subsequent to the release of the report and through our next engagement.

## LONDON GROVE TOWNSHIP NON-UNIFORMED PENSION PLAN POTENTIAL WITHHOLD OF STATE AID

The finding contained in this report cites an overpayment of state aid to the township in the amount of \$4,375, plus interest. A condition of this nature may lead to a total withholding of state aid in the future unless that finding is corrected. A check in this amount with interest, at a rate earned by the pension plan, should be made payable to: Commonwealth of Pennsylvania, and mailed to: Department of the Auditor General, Municipal Pension & Fire Relief Programs Unit, 321 Finance Building, Harrisburg, PA 17120.

The supplementary information contained on Pages 5 and 6 reflects the implementation of GASB Statement No. 67, *Financial Reporting for Pension Plans*. The objective of this statement is to improve financial reporting by state and local governmental pension plans.

#### SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEARS ENDED DECEMBER 31, 2014, 2015, AND 2016

		<u>2014</u>		<u>2015</u>		<u>2016</u>
Total Pension Liability						
Service cost	\$	77,955	\$	67,989	\$	57,490
Interest		62,424		63,996		68,176
Difference between expected and actual experience		(94,537)		(7,258)		76,688
Changes of assumptions		-		(39,232)		44,145
Transfers		4,181		-		-
Benefit payments, including refunds of member contributions		(382)		(4,765)		(7,758)
Net Change in Total Pension Liability		49,641		80,730		238,741
Total Pension Liability - Beginning		1,056,495		1,106,136		1,186,866
Total Pension Liability - Ending (a)	\$	1,106,136	\$	1,186,866	\$	1,425,607
Plan Fiduciary Net Position						
Contributions – employer	\$	83,535	\$	100,251	\$	96,780
Contributions – PMRS assessment	4	-	Ψ	280	4	280
Contributions – member		24,012		21,568		19,488
PMRS investment income		40,147		45,456		59,766
Market value investment income		(4,411)		(55,303)		6,606
Transfers		80,197		-		-
Benefit payments, including refunds of member contributions		(382)		(4,765)		(7,758)
PMRS administrative expense		(260)		(280)		(280)
Additional administrative expense		(1,540)		(1,895)		(2,928)
Net Change in Plan Fiduciary Net Position		221,298		105,312	_	171,954
Plan Fiduciary Net Position - Beginning		553,986		775,284		880,596
Plan Fiduciary Net Position - Ending (b)	\$	775,284	\$	880,596	\$	1,052,550
			====		-	
Net Pension Liability - Ending (a-b)	\$	330,852	\$	306,270		373,057
Plan Fiduciary Net Position as a Percentage of the Total Pension						
Liability		70.09%		74.20%		73.83%
Estimated Covered Employee Payroll	\$	746,819	\$	655,930	\$	586,585
Net Pension Liability as a Percentage of Covered Employee Payroll		44.30%		46.69%		63.60%

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the township as of December 31, 2014 and 2015, calculated using the discount rate of 5.5%, as well as what the township's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	Current			
	1% Decrease (4.5%)	Discount Rate (5.5%)	1% Increase (6.5%)	
Net Pension Liability - 12/31/14	\$ 491,038	\$ 330,852	\$ 196,628	
Net Pension Liability - 12/31/15	\$ 476,322	\$ 306,270	\$ 163,593	

The following presents the net pension liability of the township as of December 31, 2016, calculated using the discount rate of 5.25%, as well as what the township's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	Current		
	1% Decrease (4.25%)	Discount Rate (5.25%)	1% Increase (6.25%)
Net Pension Liability - 12/31/16	\$ 570,401	\$ 373,057	\$ 207,364

#### SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially. The historical information, beginning as of January 1, 2013, is as follows:

	(1)	(2)	(3)	(4)
			Unfunded	
		Actuarial	(Assets in	
		Accrued	Excess of)	
	Actuarial	Liability	Actuarial	
Actuarial	Value of	(AAL) -	Accrued	Funded
Valuation	Assets	Entry Age	Liability	Ratio
Date	(a)	(b)	(b) - (a)	(a)/(b)
01-01-13	\$ 428,412	\$ 926,793	\$ 498,381	46.2%
01-01-15	785,501	1,106,136	320,635	71.0%
01-01-17	1,125,262	1,425,607	300,345	78.9%

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

## SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

Year Ended December 31	Annual Required Contribution	Percentage Contributed
2012	\$ 77,391	100.1%
2013	82,852	100.1%
2014	83,535	100.0%
2015	100,531	100.0%
2016	96,995	100.0%
2017	87,626	100.0%

#### LONDON GROVE TOWNSHIP NON-UNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

Actuarial valuation date January 1, 2017

Actuarial cost method Entry age normal

Amortization method Level dollar

Remaining amortization period 8 years

Asset valuation method The Actuarial Value of Assets equals the plan's

member, municipal, DROP (if applicable) reserve accounts plus the retiree actuarial liability. This asset smoothing is based on the unique legislative structure of PMRS and the administrative rules adopted by the PMRS Board in conjunction with Pennsylvania Municipal Retirement Law, all of which are subject to comply with the Actuarial Standards of Practice No. 44, Selection and Use of Asset Valuation Methods when defining the actuarial

Value of Assets.

Actuarial assumptions:

Investment rate of return 5.25%, compounded annually, net of

investment and administration expenses

Salary scale Total rate (including inflation) (e.g. age 25 –

7.05%; age 35 - 4.55%; age 45 - 3.97%;

age 55 - 3.44%; age 65 - 2.80%)

Cost-of-living adjustments 2.8% per year, subject to plan limitations

### LONDON GROVE TOWNSHIP NON-UNIFORMED PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom W. Wolf

Governor Commonwealth of Pennsylvania

Mr. Richard Scott-Harper

Chairman, Board of Township Supervisors

Mr. Kenneth Battin

Township Manager

Ms. Jacqui Guenther

Finance/Human Resource Director

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Pennsylvania Municipal Retirement System

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