## LIMITED PROCEDURES ENGAGEMENT

## Mansfield Borough Non-Uniformed Pension Plan

Tioga County, Pennsylvania
For the Period
January 1, 2014 to December 31, 2017

July 2018



Commonwealth of Pennsylvania Department of the Auditor General

Eugene A. DePasquale • Auditor General





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EUGENE A. DEPASQUALE AUDITOR GENERAL

The Honorable Mayor and Borough Council Mansfield Borough Tioga County Mansfield, PA 16933

We conducted a Limited Procedures Engagement (LPE) of the Mansfield Borough Non-Uniformed Pension Plan for the period January 1, 2014 to December 31, 2017 to determine its compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. We also evaluated compliance with some requirements subsequent to that period when possible. The LPE was conducted pursuant to authority derived from Section 402(j) of the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 et seq.) but was not conducted in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. We believe that the evidence obtained provides a reasonable basis to support our LPE results.

#### Our LPE was limited to determining the following:

- Whether state aid was properly determined and deposited in accordance with Act 205 requirements by verifying the annual deposit date of state aid and determining whether deposits were made within 30 days of receipt for all years within the engagement period.
- Whether annual employer contributions were calculated and deposited in accordance with the plan's governing document and applicable laws and regulations by examining the municipality's calculation of the plan's annual financial requirements and minimum municipal obligation (MMO) and comparing these calculated amounts to amounts actually budgeted and deposited into the pension plan as evidenced by supporting documentation.
- Whether annual employee contributions were required during the engagement period and, if so, were calculated, deducted, and deposited into the pension plan in accordance with the plan's governing document and applicable laws and regulations by testing total members' contributions on an annual basis using the rates obtained from the plan's governing document in effect for all years within the engagement period and examining documents evidencing the deposit of these employee contributions into the pension plan.

- Whether retirement benefits calculated for plan members who retired during the engagement period represent payments to all (and only) those entitled to receive them and were properly determined and disbursed in accordance with the plan's governing document, applicable laws and regulations by recalculating the amount of the pension benefit due to retired individuals and comparing these amounts to supporting documentation evidencing amounts determined and actually paid to recipients.
- Whether the January 1, 2013, January 1, 2015 and January 1, 2017 actuarial valuation reports were prepared and submitted by March 31, 2014, 2016 and 2018, respectively, in accordance with Act 205 and whether selected information provided on these reports is accurate, complete, and in accordance with plan provisions to ensure compliance for participation in the state aid program by comparing selected information to supporting source documentation.

Based on the results of our procedures performed during our LPE, nothing came to our attention indicating that the Mansfield Borough Non-Uniformed Pension Plan was not being administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our determination to perform a LPE for this engagement period does not preclude the Department from conducting an audit in accordance with *Government Auditing Standards* of the pension plan in subsequent periods. The borough should continue to maintain documentation related to this pension plan.

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information or conclude on it and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Mansfield Borough and, where appropriate, their responses have been included in this report. We would like to thank borough officials for the cooperation extended to us during the conduct of this LPE.

July 19, 2018

EUGENE A. DEPASQUALE

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**Auditor General** 

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The supplementary information contained on Pages 1 through 3 reflects the implementation of GASB Statement No. 67, *Financial Reporting for Pension Plans*. The objective of this statement is to improve financial reporting by state and local governmental pension plans.

#### SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEARS ENDED DECEMBER 31, 2014, 2015, 2016 AND 2017

		<u>2014</u>		<u>2015</u>
Total Pension Liability	4		Φ.	
Service cost	\$	24,525	\$	28,774
Interest		83,152		88,853
Difference between expected and actual experience		-		15,866
Benefit payments, including refunds of member				
contributions		(48,914)		(49,398)
Net Change in Total Pension Liability		58,763		84,095
Total Pension Liability – Beginning		1,146,860		1,205,623
Total Pension Liability - Ending (a)	\$	1,205,623	\$	1,289,718
Plan Fiduciary Net Position				
Contributions – employer	\$	51,920	\$	51,316
Contributions – state aid		16,387		16,140
Contributions – member		3,351		3,515
Net investment income		55,990		(6,880)
Benefit payments, including refunds of member				
contributions		(48,914)		(49,398)
Administrative expense		(7,743)		(11,258)
Net Change in Plan Fiduciary Net Position	_	70,991		3,435
Plan Fiduciary Net Position - Beginning		926,624		997,615
Plan Fiduciary Net Position - Ending (b)	\$	997,615	\$	1,001,050
Net Pension Liability - Ending (a-b)	\$	208,008	\$	288,668
Net I ension Elability - Ending (a-b)	Ψ	200,000	Ψ	288,008
Plan Fiduciary Net Position as a Percentage of the Total				
Pension Liability		82.7%		77.6%
Estimated Covered Employee Payroll	\$	162,560	\$	167,526
Net Pension Liability as a Percentage of Covered				
Employee Payroll		128.0%		172.3%
1				

		<u>2016</u>		<u>2017</u>
Total Pension Liability				
Service cost	\$	30,213	\$	29,072
Interest		93,947		94,290
Difference between expected and actual experience		-		(71,604)
Benefit payments, including refunds of member				
contributions		(48,207)		(45,168)
Net Change in Total Pension Liability		75,953		6,590
Total Pension Liability – Beginning		1,289,718		1,365,671
Total Pension Liability - Ending (a)	\$	1,365,671	\$	1,372,261
Plan Fiduciary Net Position				
Contributions – employer	\$	49,370	\$	44,095
Contributions – state aid	4	16,123	Ψ	21,516
Contributions – member		3,385		4,027
Net investment income		46,521		138,311
Benefit payments, including refunds of member		. 3,6 = 1		100,011
contributions		(48,207)		(45,168)
Administrative expense		(8,856)		(11,871)
Net Change in Plan Fiduciary Net Position		58,336		150,910
Plan Fiduciary Net Position - Beginning		1,001,050		1,059,386
Plan Fiduciary Net Position - Ending (b)	\$	1,059,386	\$	1,210,296
Train Franciary (ver Fosition Enaming (v)	Ψ	1,032,300	Ψ	1,210,270
Net Pension Liability - Ending (a-b)	\$	306,285	\$	161,965
Plan Fiduciary Net Position as a Percentage of the Total				
Pension Liability		77.6%		88.2%
Estimated Covered Employee Payroll	\$	169,222	\$	170,000
Net Pension Liability as a Percentage of Covered				
Employee Payroll		181.0%		95.3%

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the borough as of December 31, 2017, calculated using the discount rate of 7.25%, as well as what the borough's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	Current					
	1% Decrease (6.25%)		Discount Rate (7.25%)		1% Increase (8.25%)	
Net Pension Liability - 12/31/17	\$	332,447	\$	161,965	\$	16,407

#### SCHEDULE OF INVESTMENT RETURNS

Annual Money-Weighted Rate of Return, Net of Investment Expense:

2017	13.06%
2016	4.65%
2015	-0.71%
2014	6.18%

#### SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially. The historical information, beginning as of January 1, 2013, is as follows:

	(1)	(2)	(3)	(4)
			Unfunded	
		Actuarial	(Assets in	
		Accrued	Excess of)	
	Actuarial	Liability	Actuarial	
Actuarial	Value of	(AAL) -	Accrued	Funded
Valuation	Assets	Entry Age	Liability	Ratio
Date	(a)	(b)	(b) - (a)	(a)/(b)
01-01-13	\$ 815,805	\$ 1,092,775	\$ 276,970	74.7%
01-01-15	997,615	1,221,489	223,874	81.7%
01-01-17	1,059,386	1,294,067	234,681	81.9%

Note: The market value of the plan's assets at 01-01-13, has been adjusted to reflect the smoothing of gains and/or losses which will be limited to a maximum of 120 percent and a minimum of 80 percent of the fair market value of assets. This method will lower contributions in years of less than expected returns and increase contributions in years of greater than expected returns. The net effect over long periods of time is to have less variance in contribution levels from year to year.

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

### SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

Year Ended December 31	Annual Required Contribution	Percentage Contributed
2012	\$ 54,471	142.2%
2013	72,042	100.0%
2014	68,307	100.0%
2015	67,456	100.0%
2016	65,493	100.0%
2017	65,611	100.0%

#### MANSFIELD BOROUGH NON-UNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

Actuarial valuation date January 1, 2017

Actuarial cost method Entry age normal

Amortization method Level dollar

Remaining amortization period 8 years

Asset valuation method Fair value

Actuarial assumptions:

Investment rate of return 7.25%

Projected salary increases 5.0%

### MANSFIELD BOROUGH NON-UNIFORMED PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom W. Wolf

Governor Commonwealth of Pennsylvania

The Honorable Michael Detweiler Mayor

> Mr. Robert Strohecker Council President

> > Ms. Crystal Smith Borough Manager

Ms. Lynnette Burton Secretary/Treasurer

This report is a matter of public record and is available online at <a href="www.PaAuditor.gov">www.PaAuditor.gov</a>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.