LIMITED PROCEDURES ENGAGEMENT

Waverly Township Police Pension Plan

Lackawanna County, Pennsylvania
For the Period
January 1, 2014 to December 31, 2017

February 2019



Commonwealth of Pennsylvania Department of the Auditor General

Eugene A. DePasquale • Auditor General





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EUGENE A. DEPASQUALE AUDITOR GENERAL

Board of Township Supervisors Waverly Township Lackawanna County Waverly, PA 18471-0008

We conducted a Limited Procedures Engagement (LPE) of the Waverly Township Police Pension Plan for the period January 1, 2014 to December 31, 2017 to determine its compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. We also evaluated compliance with some requirements subsequent to that period when possible. The LPE was conducted pursuant to authority derived from Section 402(j) of the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 et seq.) but was not conducted in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. We believe that the evidence obtained provides a reasonable basis to support our LPE results.

Our LPE was limited to determining the following:

- · Whether state aid was properly determined and deposited in accordance with Act 205 requirements by verifying the annual deposit date of state aid and determining whether deposits were made within 30 days of receipt for all years within the engagement period.
- Whether annual employer contributions were calculated and deposited in accordance with the plan's governing document and applicable laws and regulations by examining the municipality's calculation of the plan's annual financial requirements and minimum municipal obligation (MMO) and comparing these calculated amounts to amounts actually budgeted and deposited into the pension plan as evidenced by supporting documentation.
- Whether the January 1, 2013, January 1, 2015 and January 1, 2017 actuarial valuation reports were prepared and submitted by March 31, 2014, 2016 and 2018, respectively, in accordance with Act 205 and whether selected information provided on these reports is accurate, complete, and in accordance with plan provisions to ensure compliance for participation in the state aid program by comparing selected information to supporting source documentation.

Based on the results of our procedures performed during our LPE, nothing came to our attention indicating that the Waverly Township Police Pension Plan was not being administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following finding further discussed later in this report:

Finding – Incorrect Data On Certification Form AG 385 Resulting In An Overpayment Of State Aid

Our determination to perform a LPE for this engagement period does not preclude the Department from conducting an audit in accordance with *Government Auditing Standards* of the pension plan in subsequent periods. The township should continue to maintain documentation related to this pension plan.

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information or conclude on it and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Waverly Township and, where appropriate, their responses have been included in this report. We would like to thank township officials for the cooperation extended to us during the conduct of this LPE.

February 12, 2019

EUGENE A. DEPASQUALE

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Auditor General

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WAVERLY TOWNSHIP POLICE PENSION PLAN FINDING AND RECOMMENDATION

<u>Finding – Incorrect Data On Certification Form AG 385 Resulting In An Overpayment Of State Aid</u>

<u>Condition</u>: The township certified an ineligible police officer (2 units) and overstated payroll by \$43,544 on the Certification Form AG 385 filed in 2018. The data contained on this certification form is based on prior calendar year information.

<u>Criteria</u>: Pursuant to Act 205, at Section 402(e)(2), in order to be eligible for certification, an employee must have been employed on a full-time basis for at least six consecutive months and must have been participating in a pension plan during the certification year.

<u>Cause</u>: Plan officials failed to establish adequate internal control procedures to ensure the accuracy of the data certified.

Effect: The data submitted on this certification form is used, in part, to calculate the state aid due to the municipality for distribution to its pension plans. Because the township's state aid allocation was based on unit value, the incorrect certification of pension data affected the township's state aid allocation, as identified below:

	Units	Unit	Sta	ate Aid
Year	Overstated	 Value	Ove	rpayment
2018	2	\$ 4,684	\$	9,368

<u>Recommendation</u>: We recommend that the total excess state aid, in the amount of \$9,368, plus interest, be returned to the Commonwealth. A check in this amount, with interest compounded annually from date of receipt to date of repayment, at a rate earned by the pension plan, should be made payable to: Commonwealth of Pennsylvania and mailed to: Department of the Auditor General, Municipal Pension & Fire Relief Programs Unit, 321 Finance Building, Harrisburg, PA 17120. A copy of the interest calculation must be submitted along with the check.

We also recommend that in the future, plan officials establish adequate internal control procedures, such as having at least 2 people review the data certified, to ensure compliance with the instructions that accompany Certification Form AG 385 to assist them in accurately reporting the required pension data.

Management's Response: Municipal officials agreed with the finding without exception.

<u>Auditor's Conclusion</u>: The township's compliance with the finding recommendation will be monitored subsequent to the release of the report and through our next plan engagement.

The supplementary information contained on Pages 2 through 4 reflects the implementation of GASB Statement No. 67, *Financial Reporting for Pension Plans*. The objective of this statement is to improve financial reporting by state and local governmental pension plans.

SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2015

	<u>2014</u>			<u>2015</u>
Total Pension Liability				
Service cost	\$	29,541	\$	34,627
Interest		10,823		13,132
Difference between expected and actual experience		(3,257)		-
Changes of assumptions		-		(42,873)
Benefit payments, including refunds of member contributions		(429)		-
Net Change in Total Pension Liability		36,678		4,886
Total Pension Liability – Beginning		167,453		204,131
Total Pension Liability – Ending (a)	\$	204,131	\$	209,017
Plan Fiduciary Net Position				
Contributions – employer*	\$	12,386	\$	15,660
PMRS investment income	4	14,117	•	15,896
Market value investment income		(1,003)		(17,861)
Benefit payments, including refunds of member contributions		(429)		-
PMRS administrative expense		(60)		(60)
Additional administrative expense		(541)		(663)
Net Change in Plan Fiduciary Net Position		24,470		12,972
Plan Fiduciary Net Position – Beginning		249,797		274,267
Plan Fiduciary Net Position – Ending (b)	\$	274,267	\$	287,239
Net Pension Liability – Ending (a-b)	\$	(70,136)	\$	(78,222)
Plan Fiduciary Net Position as a Percentage of the Total Pension		_		
Liability		134.36%		137.42%
Estimated Covered Employee Payroll	\$	163,347	\$	198,750
Net Pension Liability as a Percentage of Covered Employee Payroll		(42.94%)		(39.36%)

^{* 2014} contributions include actuarial surplus used for disability insurance premiums of \$369 and administrative expenses of \$60.

SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2017

		<u>2016</u>		<u>2017</u>
Total Pension Liability				
Service cost	\$	24,411	\$	31,106
Interest		12,839		16,691
Difference between expected and actual experience		25,927		-
Changes of assumptions		14,633		-
Net Change in Total Pension Liability		77,810		47,797
Total Pension Liability – Beginning		209,017		286,827
Total Pension Liability – Ending (a)	\$	286,827	\$	334,624
Plan Fiduciary Net Position				
Contributions – employer	\$	18,521	\$	25,511
Contributions – employer Contributions – PMRS assessment	Ψ	10,321	Ψ	20,311
PMRS investment income		17,946		19,231
Market value investment income		5,530		40,947
PMRS administrative expense		(60)		(60)
Additional administrative expense		(879)		(884)
Net Change in Plan Fiduciary Net Position	-	41,058		84,765
Plan Fiduciary Net Position – Beginning		287,239		328,297
Plan Fiduciary Net Position – Ending (b)	\$	328,297	\$	413,062
Train Fludciary Net Fosition – Ending (b)	Ψ	320,291	<u> </u>	413,002
Net Pension Liability – Ending (a-b)	\$	(41,470)	\$	(78,438)
Plan Fiduciary Net Position as a Percentage of the Total				
Pension Liability		114.46%		123.44%
Estimated Covered Employee Payroll	\$	176,488	\$	214,608
Net Pension Liability as a Percentage of Covered				
Employee Payroll		(23.50%)		(36.55%)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the township as of December 31, 2014 and 2015, calculated using the discount rate of 5.50%, as well as what the township's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	1% Decrease (4.50%)		Current Discount Rate (5.50%)		1% Increase (6.50%)	
Net Pension Liability - 12/31/14	\$	(23,368)	\$	(70,136)	\$	(107,562)
Net Pension Liability - 12/31/15	\$	(28,346)	\$	(78,222)	\$	(117,685)

In addition, the following presents the net pension liability of the township as of December 31, 2016 and 2017, calculated using the discount rate of 5.25%, as well as what the township's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	Decrease 4.25%)	Dis	Current scount Rate (5.25%)	1	% Increase (6.25%)
Net Pension Liability - 12/31/16	\$ 26,337	\$	(41,470)	\$	(95,297)
Net Pension Liability - 12/31/17	\$ 668	\$	(78,438)	\$	(141,235)

SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially. The historical information, beginning as of January 1, 2013, is as follows:

	(1)	(2)	(3)	(4)
			Unfunded	
		Actuarial	(Assets in	
		Accrued	Excess of)	
	Actuarial	Liability	Actuarial	
Actuarial	Value of	(AAL) -	Accrued	Funded
Valuation	Assets	Entry Age	Liability	Ratio
Date	(a)	(b)	(b) - (a)	(a)/(b)
01-01-13	\$ 233,935	\$ 130,373	\$ (103,562)	179.4%
01-01-15	277,833	204,131	(73,702)	136.1%
01-01-17	344,906	286,827	(58,079)	120.2%

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

Year Ended December 31	Annual Required Contribution	Percentage Contributed
2012	\$ 4,194	100.0%
2013	None	N/A
2014	4,578	261.2%
2015	15,660	100.0%
2016	18,521	100.0%
2017	25,511	100.0%

WAVERLY TOWNSHIP POLICE PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

Actuarial valuation date January 1, 2017

Actuarial cost method Entry age normal

Amortization method N/A

Remaining amortization period N/A

Asset valuation method The Actuarial Value of Assets equals the

plan's member, municipal, DROP (if applicable) reserve accounts plus the retiree actuarial liability. This asset smoothing is based on the unique legislative structure of PMRS and the administrative rules adopted by the PMRS Board in conjunction with Pennsylvania Municipal Retirement Law, all of which are subject to comply with the Actuarial Standards of Practice No. 44, Selection and Use of Asset Valuation Methods when defining the actuarial Value of

Assets.

Actuarial assumptions:

Investment rate of return 5.25%, compounded annually, net of

investment and administration expenses

Salary scale Total rate (including inflation) (e.g. age 25 –

7.05%; age 35 - 4.55%; age 45 - 3.97%;

age 55 - 3.44%; age 65 - 2.80%)

Cost-of-living adjustments 2.8% per year, subject to plan limitations

WAVERLY TOWNSHIP POLICE PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom W. Wolf

Governor Commonwealth of Pennsylvania

Mr. Ronald Whitaker

Chairman, Board of Township Supervisors

Ms. Christine Capozzi Township Manager

Ms. Charity Rosenberry, CPA

Pennsylvania Municipal Retirement System

This report is a matter of public record and is available online at www.PaAuditor.gov. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.