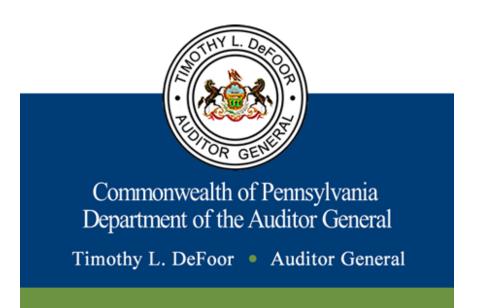
ATTESTATION ENGAGEMENT

Township of German Fayette County, Pennsylvania 26-207 Liquid Fuels Tax Fund For the Period January 1, 2019 to December 31, 2019

March 2021





Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen www.PaAuditor.gov

TIMOTHY L. DEFOOR AUDITOR GENERAL

Independent Auditor's Report

Yassmin Gramian, P.E. Acting Secretary Department of Transportation Harrisburg, PA 17120

We examined the accompanying Form MS-965 With Adjustments for the Liquid Fuels Tax Fund of the Township of German, Fayette County, for the period January 1, 2019 to December 31, 2019. The municipality's management is responsible for presenting the Form MS-965 in accordance with the criteria described in the Background section of this report and the Department of Transportation's *Publication 9*. Our responsibility is to express an opinion on the Form MS-965 With Adjustments based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Form MS-965 is presented in accordance with the criteria described above, in all material respects. An examination involves performing procedures to obtain evidence about the Form MS-965. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material misstatement of the Form MS-965, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are mandated by Section 403 of *The Fiscal Code*, 72 P.S. § 403, to audit each municipality's Liquid Fuels Tax Fund to ensure that funds received are expended in accordance with applicable laws and regulations. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Section 403 of *The Fiscal Code*.

Independent Auditor's Report (Continued)

As discussed in the Finding And Recommendations section of this report, the township expended \$19,350.00 for stone delivery and \$19,527.82 for the purchase of pipe from its Liquid Fuels Tax Fund during 2019. However, documentation for price quotations was not available for examination. Additionally, as discussed in the Summary Of Prior Examination Recommendations section of this report, in the prior examination period the municipality failed to maintain documentation for price quotations for purchases of \$18,545.00. The municipality reimbursed this amount to its Liquid Fuels Tax Fund on November 16, 2020, which was subsequent to our current examination period.

In our opinion, except for the matters discussed in the preceding paragraph, the Form MS-965 With Adjustments presents, in all material respects, the information required by the Pennsylvania Department of Transportation for the Liquid Fuels Tax Fund of the Township of German, Fayette County, for the period January 1, 2019 to December 31, 2019, in accordance with the criteria described in the Background section of this report and the Department of Transportation's *Publication 9*.

In accordance with *Government Auditing Standards*, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; fraud and noncompliance with provisions of laws or regulations that have a material effect on the Form MS-965; and any other instances that warrant the attention of those charged with governance; noncompliance with provisions of contracts or grant agreements, and abuse that has a material effect on the Form MS-965. We are also required to obtain and report the views of responsible officials concerning the findings, conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on whether the Form MS-965 is presented in accordance with the criteria described above and not for the purpose of expressing an opinion on internal control over reporting on the Form MS-965 or on compliance and other matters; accordingly, we express no such opinions.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Form MS-965 will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over reporting on the Form MS-965 was for the limited purpose of expressing an opinion on whether the Form MS-965 is presented in accordance with the criteria described above and would not necessarily identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our engagement we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Independent Auditor's Report (Continued)

As part of obtaining reasonable assurance about whether the Form MS-965 is free from material misstatement, we performed tests of the Township of German, Fayette County's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of amounts on the Form MS-965. However, providing an opinion on compliance with those provisions was not an objective of our engagement, and accordingly, we do not express such an opinion. The results of our tests disclosed the following instances of noncompliance that are required to be reported under *Government Auditing Standards*:

• Documentation For Price Quotations Was Not Available For Examination - Recurring.

The examination contained in this report cites a condition that existed in the operation of the municipality during the previous engagement period and was not corrected during the current examination period. The municipality should strive to comply with the recommendations noted in this report.

The purpose of this report is to determine whether the municipality's Liquid Fuels Tax Fund money is spent in accordance with the laws and regulations identified in the Background section of this report and the Department of Transportation's *Publication 9*. This report is not suitable for any other purpose.

We appreciate the courtesy extended by the Township of German, Fayette County, to us during the course of our examination. If you have any questions, please feel free to contact the Bureau of County Audits at 717-787-1363.

Timothy L. Detoor

March 1, 2021

Timothy L. DeFoor Auditor General

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Background

The Liquid Fuels Tax Municipal Allocation Law, Act 655 of 1956, as amended, (72 P.S. § 2615.5 et sec.), provides municipalities other than counties (townships, boroughs, cities, towns, home rule, and optional plan governments) with an annual allocation of liquid fuels taxes from the state's Motor License Fund to be used for the maintenance and repair of streets, roads, and bridges for which the municipality is responsible. The allocation of these funds to municipalities is based: (1) 50 percent on the municipality's proportion of local road mileage to the total local road mileage in the state, and (2) 50 percent on the proportion of a municipality's population to the total population in the state.

The Vehicle Code, Title 75 P.S. § 9511, provides municipalities with annual maintenance payments to be received from the Motor License Fund for functionally local highways that were transferred to a municipality from the Commonwealth of Pennsylvania.

Each municipality must deposit the allocation of Liquid Fuels Tax funds and annual maintenance payments that it receives into a special fund called either the Municipal Liquid Fuels Tax Fund or State Fund. A municipality may not deposit any other monies into this fund except when the municipality does not have enough money in the special fund to meet the payments called for by its current annual budget for road and bridge purposes. In such a case, the municipality may borrow money or transfer money from its General Fund to its Liquid Fuels Tax Fund.

The Department of Transportation has been given the regulatory authority for the administration of these funds. Department of Transportation's *Publication 9* includes the policies and procedures for the administration of Act 655, as amended, and the Liquid Fuels Tax Fund money. However, if there is a difference between *Publication 9* and any legislation, the legislation shall govern.

To qualify for the annual allocation of Liquid Fuels Tax funds, *Publication 9* indicates that each municipality shall:

- 1. Submit annual reports (MS-965, Actual Use Report, MS-965P, Project and Miscellaneous Receipts, and MS-965S, Record of Checks).
- 2. Make deposits and payments or expenditures in compliance with Act 655 of 1956, as amended. Failure to do so may result in not receiving allocations from PennDOT until all discrepancies are resolved. *Publication 9*, Section 2.6, includes information about investing Liquid Fuels Tax monies, using loan or bond proceeds, and types of receipts into the Liquid Fuels Tax Fund.

Background (Continued)

- 3. Submit the Pennsylvania Department of Community and Economic Development's (DCED) Report of Elected and Appointed Officials by January 31st and the Survey of Financial Condition By March 15th.
- 4. Ensure resolution of all Contractor Responsibility Program (CRP) holds and blocks imposed by the Department of Revenue and the Department of Labor and Industry.
- 5. Ensure resolution of all reimbursements required as a result of audits performed by the Department of the Auditor General or monitoring reviews performed by the Department of Transportation's Financial Consultants.

Criteria

The criteria for the Form MS-965 With Adjustment are described below.

Section 1 of Form MS-965 With Adjustments provides a summary of Liquid Fuels Tax Fund expenditures by category. Categories requiring explanation include:

• Major equipment purchases are purchases of road machinery and road equipment with varying yearly costs in excess of the amounts indicated below:

2015/2016	2017	2018	2019
\$10,500.00	\$10,700.00	\$10,900.00	\$11,100.00

• Minor equipment purchases are purchases of road machinery and road equipment with varying yearly costs that are less than or equal to the amounts indicated below:

2015/2016	2017	2018	2019
\$10,500.00	\$10,700.00	\$10,900.00	\$11,100.00

• Agility projects are exchanges of services with the Department of Transportation.

Background (Continued)

Section 2 of Form MS-965 With Adjustments provides information on the fund balance. Categories requiring explanation include:

- The state allocation is available from the Department of Transportation in March of each year. The amount the municipality receives is based half on its population and half on its road mileage.
- Municipalities that transferred roads from the Commonwealth of Pennsylvania to the municipality through the Highway Transfer Program receive annual turnback allocations in March of each year from the Department of Transportation. Turnback allocations are based on the mileage of the roads transferred.
- Expenditures include the total transferred from Section 1.

Section 3 of Form MS-965 With Adjustments determines if the municipality expended Liquid Fuels Tax Fund money in excess of the permissible amount for equipment and the balance that the municipality may carry forward for the purchase of equipment to the subsequent year.

Department of Transportation *Publication 9* requires that the amount expended for equipment purchases in a given year not exceed the sum of the equipment balance carried forward from the previous year and 20 percent of the current year's Liquid Fuels Tax Fund allocation and, if applicable, 20 percent of the turnback allocation plus other Department of Transportation approved adjustments.

If the municipality spent in excess of the amount listed on Line 4, the excess must be reimbursed to the Liquid Fuels Tax Fund.

The equipment balance to be carried forward for the subsequent year is the lesser of the amount on Line 6 or the ending fund balance on Line 6 of Section 2, but not less than zero.

Background (Continued)

Basis of Presentation

The financial activities of the municipality are accounted for in separate funds. The Liquid Fuels Tax Fund is used to account for state aid revenues from the Pennsylvania Department of Transportation used primarily for building and improving local roads and bridges. The Form MS-965 has been prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation as a result of the Fuels Tax Act 655, dated 1956 and as amended, which does not constitute a complete presentation of the entity's assets, liabilities, expenses, and fund balance. Accordingly, the presentation of Form MS-965 With Adjustments is restricted to the Liquid Fuels Tax Fund, which represents a segment of the entity.

Basis Of Accounting

The accompanying Form MS-965 With Adjustments is prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation. Under this method, revenues are recognized when received and expenditures are recorded when paid.

General Fixed Assets

General fixed assets are recognized as expenditures at the time of purchase. No depreciation has been provided on the heavy equipment used to maintain and repair roads and bridges.

TOWNSHIP OF GERMAN FAYETTE COUNTY LIQUID FUELS TAX FUND 2019 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	F	Reported	Adjı	istments	 Adjusted Amount
Minor equipment purchases	\$	-	\$	-	\$ -
Computer/Computer related training		-		-	-
Major equipment purchases		51,639.05		-	51,639.05
Agility projects		-		-	-
Cleaning streets and gutters		-		-	-
Winter maintenance services		85,936.79		-	85,936.79
Traffic control devices		-		-	-
Street lighting		-		-	-
Storm sewers and drains		22,452.82		-	22,452.82
Repairs of tools and machinery		16,942.67		-	16,942.67
Maintenance and repair of					
roads and bridges		93,871.81		-	93,871.81
Highway construction and					
rebuilding projects		-		-	-
Miscellaneous		4,819.41		-	 4,819.41
Total (To Section 2, Line 5)	\$	275,662.55	\$	_	\$ 275,662.55

TOWNSHIP OF GERMAN FAYETTE COUNTY LIQUID FUELS TAX FUND 2019 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance]	Reported	Adj	ustments	 Adjusted Amount
1. Balance, January 1, 2019	\$	7,876.62	\$	-	\$ 7,876.62
Receipts: 2. State allocation 2a. Turnback allocation		336,354.61		-	336,354.61
2b. Interest on investments 2c. Miscellaneous		2,825.47 4,374.41		-	 2,825.47 4,374.41
3. Total receipts		343,554.49			 343,554.49
4. Total funds available		351,431.11			 351,431.11
5. Expenditures (Section 1)		275,662.55			 275,662.55
6. Balance, December 31, 2019	\$	75,768.56	\$		\$ 75,768.56

TOWNSHIP OF GERMAN FAYETTE COUNTY LIQUID FUELS TAX FUND 2019 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance]	Reported	Adjus	stments	 Adjusted Amount
1. Prior year equipment balance	\$	7,876.62	\$	-	\$ 7,876.62
 Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2) 		67,270.92		-	67,270.92
3. PENNDOT approved adjustments					
4. Total funds available for equipment acquisition		75,147.54		-	75,147.54
5. Less: Major equipment expenditures		51,639.05			 51,639.05
6. Remainder		23,508.49			 23,508.49
 Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero) 	\$	23,508.49	\$		\$ 23,508.49

TOWNSHIP OF GERMAN FAYETTE COUNTY LIQUID FUELS TAX FUND AUDITOR DESCRIPTION OF SELECT TRANSACTIONS FOR THE PERIOD JANUARY 1, 2019 TO DECEMBER 31, 2019

The following information relates to certain types of transactions for which the Pennsylvania Department of Transportation requested that we provide additional detail.

Miscellaneous Receipts

The following miscellaneous receipts were deposited into the Liquid Fuels Tax Fund during the examination period:

Source	Description	Amount
General Fund	Reimbursements for payments in error	\$3,674.41
General Fund	Reimbursement (Finding and Payment in error)	700.00
Total		\$4,374.41

Miscellaneous Expenditures

The following miscellaneous expenditures were paid from the Liquid Fuels Tax Fund during the examination period:

Payee	Description	Amount
Financial Institution Vendor	Bank service charges Payments in error	\$ 20.00 4,799.41
Total		\$4,819.41

TOWNSHIP OF GERMAN FAYETTE COUNTY LIQUID FUELS TAX FUND AUDITOR DESCRIPTION OF SELECT TRANSACTIONS FOR THE PERIOD JANUARY 1, 2019 TO DECEMBER 31, 2019

Payments In Error

The following expenditures were paid from the Liquid Fuels Tax Fund in error:

Description	Date Paid	Amount
Gas for police vehicle #3 stone and freight Delivery of #10 and 2A	Various 03/07/19	\$3,269.63 404.48
stone (Also included in Finding)	04/25/19	700.00
Repairs for police vehicle	07/24/19	425.00
Total		\$4,799.41

On April 25, 2019 and May 30, 2019, the municipality transferred \$3,674.41 and \$700.00, respectively, from its General Fund to its Liquid Fuels Tax Fund to correct the payments in error. In addition, on January 15, 2020, the municipality transferred \$425.00 from its General Fund to its Liquid Fuels Tax Fund to correct the payment in error for repairs to a police vehicle, which was subsequent to our examination period.

TOWNSHIP OF GERMAN FAYETTE COUNTY LIQUID FUELS TAX FUND FINDING AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2019 TO DECEMBER 31, 2019

<u>Finding - Documentation For Price Quotations Was Not Available For Examination -</u> <u>Recurring</u>

We cited the municipality for not maintaining documentation for price quotations in our prior examination for the period January 1, 2018 to December 31, 2018. Our current examination disclosed that the township expended \$19,350.00 for stone delivery and \$19,527.82 for the purchase of pipe from its Liquid Fuels Tax Fund during 2019. The township was required to obtain three written or telephonic price quotations for each of these expenditures. However, documentation for price quotations was not available for examination. The stone delivery and pipe purchases were as follows:

Invoice Number	Invoice Date	Check Number	Check Date	Amount	Totals
2150	01-11-19	1626	03-01-19	\$1,225.00	
2190	03-06-19	1620	04-25-19	1,050.00	
2214	04-04-19	1667	04-25-19	700.00	
2219	04-12-19	1669	04-25-19	3,150.00	
2238	04-28-19	1677	05-08-19	1,050.00	
2237	05-07-19	1698	06-12-19	525.00	
2250	05-21-19	1701	06-12-19	700.00	
2260	05-31-19	1704	06-12-19	525.00	
2248	05-17-19	1706	06-12-19	1,225.00	
2324	08-01-19	1741	08-14-19	3,375.00	
2311	07-16-19	1746	08-14-19	175.00	
2336	08-15-19	1750	09-16-19	3,550.00	
2346	08-31-19	1755	09-16-19	875.00	
2359	09-17-19	17775	10-18-19	875.00	
2412	11-05-19	17859	11-18-19	350.00	
2019 Total					
Stone Delivery					\$19,350.00
Stone Derivery					\$17,550.00
1162970	05-10-19	1685	05-29-19	\$1,536.00	
1163584	05-06-19	1689	05-29-19	762.00	
1166158	06-12-19	1714	07-10-19	431.00	
1169724	07-19-19	1726	07-24-19	2,032.00	
1171016	08-01-19	1743	08-14-19	1,458.00	
1173808	08-29-19	1751	09-16-19	1,795.00	
1174928	09-11-19	1763	09-16-19	6,012.00	
1174589	09-09-19	1764	09-16-19	2,879.40	
1175148	09-13-19	1765	09-16-19	827.42	
1182521	12-06-19	1768	12-20-19	1,795.00	
2019 Total Pipe					19,527.82
Grand Total					\$38,877.82

TOWNSHIP OF GERMAN FAYETTE COUNTY LIQUID FUELS TAX FUND FINDING AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2019 TO DECEMBER 31, 2019

<u>Finding - Documentation For Price Quotations Was Not Available For Examination -</u> <u>Recurring (Continued)</u>

The above expenditures were not made in compliance with the contract requirements of *The Second Class Township Code*, 53 P.S. § 68102(b), (also found at § 3102(b) of *The Second Class Township Code* as published by the Local Government Commission), which states, in part:

Written or telephonic price quotations from at least three qualified and responsible contractors shall be requested for all contracts [during 2012] that exceed ten thousand dollars (\$10,000.00) but are less than the amount [in excess of \$18,500.00] requiring advertisement and competitive bidding or, in lieu of price quotations, a memorandum shall be kept on file showing that fewer than three qualified contractors exist in the market area within which it is practicable to obtain quotations. A written record of telephonic price quotations shall be made and shall contain at least the date of the quotation, the name of the contractor and the contractor's representative, the construction, reconstruction, repair, maintenance or work which was the subject of the quotation and the price. Written price quotations, written records of telephonic price quotations and memoranda shall be retained for a period of three years.

The thresholds for obtaining price quotations increased to purchases between \$11,100.00 and \$20,600.00 for 2019, \$11,300.00 and \$21,000.00 for 2020, and \$11,500.00 and \$21,300.00 for 2021.

On May 30, 2019, the municipality reimbursed \$700.00 to its Liquid Fuels Tax Fund for one of the purchased listed above.

The township supervisors were not aware quotes were required based on cumulative piecemeal purchases for each year.

The failure to comply with *The Second Class Township Code* could result in the township having to reimburse the remaining \$38,177.82 to its Liquid Fuels Tax Fund.

Recommendations

We recommend that the township reimburse \$38,177.82 to its Liquid Fuels Tax Fund upon official notification by the Department of Transportation.

We further recommend that, in the future, the township complies with *The Second Class Township Code* as noted in this finding.

TOWNSHIP OF GERMAN FAYETTE COUNTY LIQUID FUELS TAX FUND FINDING AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2019 TO DECEMBER 31, 2019

<u>Finding - Documentation For Price Quotations Was Not Available For Examination -</u> <u>Recurring (Continued)</u>

Management's Response

The treasurer stated:

We were not aware that quotes were required. It was a misinterpretation of *The Second Class Township Code*.

Auditor's Conclusion

During our next examination, we will determine of the municipality complied with our recommendations.

TOWNSHIP OF GERMAN FAYETTE COUNTY LIQUID FUELS TAX FUND SUMMARY OF PRIOR EXAMINATION RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2019 TO DECEMBER 31, 2019

Summary Of Prior Examination Recommendations

In our prior report, we recommended that the Department of Transportation review our examination finding to determine if the municipality should reimburse \$18,545.00 to its Liquid Fuels Tax Fund for a failure to maintain documentation for price quotations.

During our current examination, we reviewed a letter dated July 15, 2020, from the Department of Transportation directing the municipality to reimburse \$18,545.00 to its Liquid Fuels Tax Fund. We noted that the municipality reimbursed this amount to its Liquid Fuels Tax Fund on November 16, 2020, which was subsequent to our current examination period.

In our prior report, we also recommended that the municipality comply with *The Second Class Township Code* by obtaining price quotations for all purchases between \$11,100.00 and \$20,600.00 for 2019, \$11,300.00 and \$21,000.00 for 2020, and \$11,500.00 and \$21,300.00 during 2021.

During our current examination we noted that the municipality did not comply with our recommendation (see Finding).

TOWNSHIP OF GERMAN FAYETTE COUNTY LIQUID FUELS TAX FUND SUMMARY OF EXIT CONFERENCE FOR THE PERIOD JANUARY 1, 2019 TO DECEMBER 31, 2019

An exit conference was held February 10, 2021. Those participating were:

TOWNSHIP OF GERMAN

The Honorable Lois C. Otto, Supervisor/Secretary

Mrs. Robin L. Victor, Treasurer

DEPARTMENT OF THE AUDITOR GENERAL

Mrs. Michele Simpson, Auditor

The results of the examination were presented and discussed in their entirety.

This report was initially distributed to:

Yassmin Gramian, P.E. Acting Secretary Department of Transportation

Township of German

Fayette County 2 Long Street McClellandtown, PA 15458

The Honorable Floyd Gladman, III

Chairman of the Board of Supervisors

The Honorable Lois C. Otto Supervisor/Secretary

Mrs. Robin L. Victor Treasurer

This report is a matter of public record and is available online at <u>www.PaAuditor.gov</u>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <u>news@PaAuditor.gov</u>.