LIMITED PROCEDURES ENGAGEMENT

Allegheny County Police Pension Plan

Allegheny County, Pennsylvania For the Period January 1, 2015 to December 31, 2017

November 2018



Commonwealth of Pennsylvania Department of the Auditor General

Eugene A. DePasquale • Auditor General





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EUGENE A. DEPASQUALE AUDITOR GENERAL

Board of Directors Allegheny County Police Pension Plan Allegheny County Pittsburgh, PA 15237

We conducted a Limited Procedures Engagement (LPE) of the Allegheny County Police Pension Plan for the period January 1, 2015 to December 31, 2017 to determine its compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. We also evaluated compliance with some requirements subsequent to that period when possible. The LPE was conducted pursuant to authority derived from Section 402(j) of the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 <u>et seq</u>.) but was not conducted in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. We believe that the evidence obtained provides a reasonable basis to support our LPE results.

Our LPE was limited to determining the following:

- Whether state aid was properly determined and deposited in accordance with Act 205 requirements by verifying the annual deposit date of state aid and determining whether deposits were made within 30 days of receipt for all years within the engagement period. State aid allocations that were deposited into the pension plan for the years ended December 31, 2012 to December 31, 2017, are presented on the Summary of Deposited State Aid and Employer Contributions.
- Whether retirement benefits calculated pursuant to the supplemental police pension plan for selected plan members who retired during the engagement period represent payments to all (and only) those entitled to receive them and were properly determined and disbursed in accordance with the plan's governing document, applicable laws and regulations by recalculating the amount of the pension benefit due to the retired individuals and comparing these amounts to supporting documentation evidencing amounts determined and actually paid to the recipients.

Based on the results of our procedures performed during our LPE, nothing came to our attention indicating that the Allegheny County Police Pension Plan was not being administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our determination to perform a LPE for this engagement period does not preclude the Department from conducting an audit in accordance with *Government Auditing Standards* of the pension plan in subsequent periods. The Board of Directors for the Allegheny County Police Pension Plan should continue to maintain documentation related to this pension plan.

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information or conclude on it and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of the Allegheny County Police Pension Plan and, where appropriate, their responses have been included in this report. We would like to thank plan officials for the cooperation extended to us during the conduct of this LPE.

October 22, 2018

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EUGENE A. DEPASQUALE Auditor General

CONTENTS

<u>Page</u>

Background	1
Supplementary Information	2
Report Distribution List	8

BACKGROUND

The Allegheny County Police Pension Plan is a single-employer defined benefit pension plan locally controlled by the provisions of a plan document dated January 1, 1989, as amended. The pension plan was established to provide supplemental pension benefits to eligible police officers and beneficiaries in addition to any pension benefits provided through the Allegheny County Employees' Retirement System. The plan is also subject to the provisions of Act 293 of 1972 (P.L. 1383, No. 293).

The supplementary information contained on Pages 2 and 3 reflects the implementation of GASB Statement No. 67, *Financial Reporting for Pension Plans*. The objective of this statement is to improve financial reporting by state and local governmental pension plans.

SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEARS ENDED DECEMBER 31, 2014, 2015, AND 2016

	<u>2014</u>	<u>2015</u>	<u>2016</u>
Total Pension Liability			
Service cost	\$ 709,750	\$ 832,540	\$ 839,641
Interest	3,007,424	2,984,618	3,018,407
Change of benefit terms	962,774	-	-
Difference between expected and actual experience	(775,565)	(160,973)	202,748
Changes of assumptions	2,477,361	-	2,005,599
Benefit payments, including refunds of member			
contributions	(3,026,716)	(3,041,984)	(3,159,598)
Net Change in Total Pension Liability	3,355,028	614,201	2,906,797
Total Pension Liability – Beginning	47,054,696	50,409,724	51,023,925
Total Pension Liability - Ending (a)	\$50,409,724	\$51,023,925	\$53,930,722
Dian Eiducian Not Desition			
Plan Fiduciary Net Position	¢ 1 575 976	¢ 1.500.546	¢ 1 (02 770
Contributions – Commonwealth of Pennsylvania Net investment income	\$ 1,525,836 2,767,372	\$ 1,529,546 686,046	\$ 1,692,770 2,749,938
Benefit payments, including refunds of member	2,707,372	080,040	2,749,938
contributions	(3,026,716)	(3,041,984)	(3,159,598)
Administrative expense	(53,553)	(49,709)	(45,751)
=		876,101	
Net Change in Plan Fiduciary Net Position Plan Fiduciary Net Position - Beginning	1,212,939	50,037,036	1,237,359 49,160,935
	48,824,097		
Plan Fiduciary Net Position - Ending (b)	\$50,037,036	\$49,160,935	\$50,398,294
Net Pension Liability - Ending (a-b)	\$ 372,688	\$ 1,862,990	\$ 3,532,428
Plan Fiduciary Net Position as a Percentage of the			
Total Pension Liability	99.26%	96.35%	93.45%
·			
Estimated Covered Employee Payroll	\$18,481,594	\$19,906,589	\$21,828,613
Net Pension Liability as a Percentage of Covered			
Employee Payroll	2.02%	9.36%	16.18%

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Allegheny County Police Pension Plan as of December 31, 2014, 2015, and 2016, calculated using the discount rate of 6.0%, as well as what the Allegheny County Police Pension Plan's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	1% Decrease (5.0%)	Current Discount Rate (6.0%)	1% Increase (7.0%)
Net Pension Liability - 12/31/14	\$ 6,138,548	\$ 372,688	\$ (4,467,284)
Net Pension Liability - 12/31/15	\$ 9,721,003	\$ 1,862,990	\$ (4,743,766)
Net Pension Liability - 12/31/16	\$ 12,297,761	\$ 3,532,428	\$ (3,797,898)

SCHEDULE OF INVESTMENT RETURNS

Annual Money-Weighted Rate of Return, Net of Investment Expense:

2016	6.39%
2015	1.85%
2014	6.16%

SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 293 biennially. The historical information, beginning as of January 1, 2012, is as follows:

	(1)	(2)	(3)	(4)
		A 1	Unfunded	
		Actuarial Accrued	(Assets in Excess of)	
Actuarial	Actuarial	Liability	Actuarial	
Valuation	Value of	(AAL) -	Accrued	Funded
Date	Assets	Entry Age	Liability	Ratio
	(a)	(b)	(b) - (a)	(a)/(b)
01-01-12	\$ 42,952,073	\$ 45,935,503	\$ 2,983,430	93.5%
01-01-14	45,546,775	47,772,644	2,225,869	95.3%
01-01-16	49,651,947	51,023,925	1,371,978	97.3%

Note: The market value of the plan's assets at 01-01-12 has been adjusted to reflect the smoothing of gains and/or losses over a 3-year averaging period. The market values of the plan's assets at 01-01-14 and 01-01-16 have been adjusted to reflect the smoothing of gains and/or losses over a 4-year averaging period. These methods will lower contributions in years of less than expected returns and increase contributions in years of greater than expected returns. The net effect over long periods of time is to have less variance in contribution levels from year to year.

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

SUMMARY OF DEPOSITED STATE AID AND EMPLOYER CONTRIBUTIONS

Year Ended December 31	State Aid	Employer Contributions
2012	\$ 1,451,901	None
2013	1,538,206	None
2014	1,525,836	None
2015	1,529,546	None
2016	1,692,770	None
2017	1,742,176	None

ALLEGHENY COUNTY POLICE PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES

The information presented in the supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

Actuarial valuation date	January 1, 2016
Actuarial cost method	Entry age normal
Amortization method	Level dollar, closed
Remaining amortization period	10 years
Asset valuation method	Fair value, 4-year smoothing
Actuarial assumptions:	
Investment rate of return	6.0%
Projected salary increases	Not disclosed

ALLEGHENY COUNTY POLICE PENSION PLAN DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom W. Wolf Governor Commonwealth of Pennsylvania

Mr. James M. Hasara President, Board of Directors

Mr. David E. Walsh Vice-President, Board of Directors

Mr. Norbert J. Kowalski Chairman, Board of Directors

Mr. Edward Adams Secretary/Treasurer

This report is a matter of public record and is available online at <u>www.PaAuditor.gov</u>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.