## LIMITED PROCEDURES ENGAGEMENT

# Steel Valley School District

Allegheny County, Pennsylvania

May 2017



Commonwealth of Pennsylvania Department of the Auditor General

Eugene A. DePasquale • Auditor General



# Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen www.PaAuditor.gov

EUGENE A. DEPASQUALE AUDITOR GENERAL

Mr. Edward Wehrer, Superintendent Steel Valley School District 220 East Oliver Road Munhall, Pennsylvania 15120 Ms. Colette Youngblood, Board President Steel Valley School District 220 East Oliver Road Munhall, Pennsylvania 15120

Dear Mr. Wehrer and Ms. Youngblood:

We conducted a Limited Procedures Engagement (LPE) of the Steel Valley School District (District) to determine its compliance with certain relevant state laws, regulations, policies, and administrative procedures (relevant requirements). The LPE covers the period July 1, 2012, through June 30, 2015, except for any areas of compliance that may have required an alternative to this period. The engagement was conducted pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania and The Fiscal Code, 72 P.S. §§ 402 and 403, but was not conducted in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States.

As we conducted our LPE procedures, we sought to determine answers to the following questions, which serve as our LPE objectives:

- Did the District have documented board policies and administrative procedures related to the following?
  - Internal controls
  - o Budgeting practices
  - o The Right-to-Know Law
  - o The Sunshine Act
- Were the policies and procedures adequate and appropriate, and have they been properly implemented?
- Did the District comply with the relevant requirements in the Right-to-Know Law and the Sunshine Act?
- Did the District take appropriate corrective action to address the finding made in our prior audit?

Mr. Edward Wehrer Ms. Colette Youngblood Page 2

May 1, 2017

Our engagement found that the District properly implemented policies and procedures for the areas mentioned above and complied, in all significant respects, with relevant requirements.

We appreciate the District's cooperation during the conduct of the engagement.

Sincerely,

Eugene A. DePasquale

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Auditor General

cc: STEEL VALLEY SCHOOL DISTRICT Board of School Directors

#### **Background Information**

| School Characteristics<br>2015-16 School Year <sup>A</sup> |                  |  |  |  |  |
|--|------------------|--|--|--|--|
| County   | Allegheny        |  |  |  |  |
| <b>Total Square Miles</b>                                  | 4.4              |  |  |  |  |
| Resident Population <sup>B</sup>                           | 16,500           |  |  |  |  |
| Number of School<br>Buildings                              | 51               |  |  |  |  |
| <b>Total Teachers</b>                                      | 133              |  |  |  |  |
| Total Full or Part-<br>Time Support Staff                  | 43               |  |  |  |  |
| <b>Total Administrators</b>                                | 11               |  |  |  |  |
| Total Enrollment for<br>Most Recent School<br>Year         | 1,480            |  |  |  |  |
| Intermediate Unit<br>Number                                | 3                |  |  |  |  |
| District Vo-Tech<br>School                                 | Steel Center CTC |  |  |  |  |

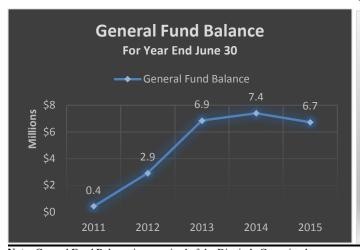
A - Source: Information provided by the District administration and is unaudited.

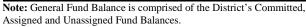
#### Mission Statement<sup>A</sup>

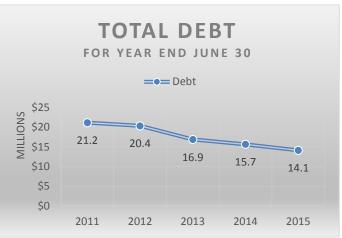
The Steel Valley School District is rich in cultural diversity and unique in its heritage. The mission of the Steel Valley School District is for the school, home and community to collaborate to enable students to achieve academic standards, to encourage independent thinking and to become responsible citizens.

#### **Financial Information**

The following pages contain financial information about the District obtained from annual financial data reported to the Pennsylvania Department of Education (PDE) and available on PDE's public website. This information was not audited and is presented for **informational purposes only**.





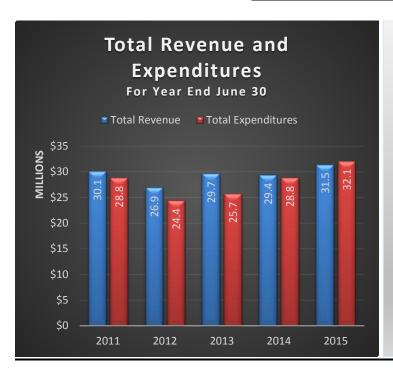


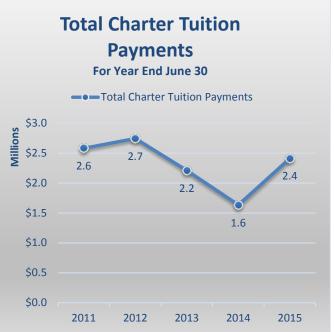
**Note:** Total Debt is comprised of Short-Term Borrowing, General Obligation Bonds, Authority Building Obligations, Other Long-Term Debt, Other Post-Employment Benefits and Compensated Absences.

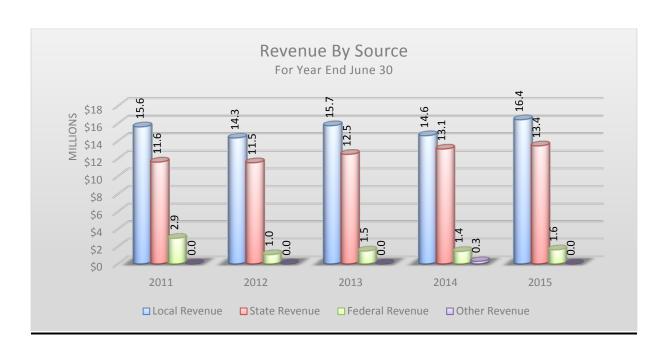
B - Source: United States Census <a href="http://www.census.gov/2010census.gov/20

<sup>&</sup>lt;sup>1</sup> Franklin Elementary was not utilized for the 2016-17 school year but remains open.

#### **Financial Information Continued**







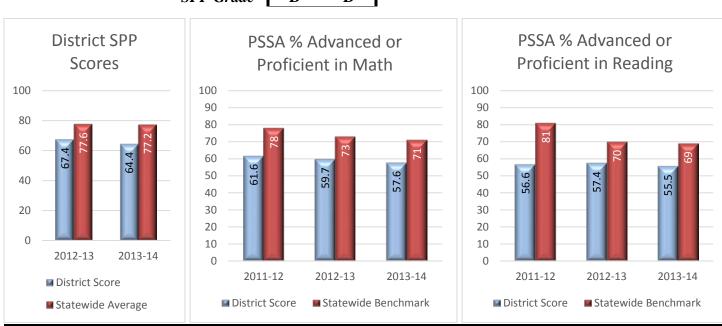
#### **Academic Information**

The following table and charts consist of School Performance Profile (SPP) scores and Pennsylvania System of School Assessment (PSSA) results for the entire District obtained from PDE's data files.<sup>2</sup> These scores are presented in the District's audit report for **informational purposes only**, and they were not audited by our Department.

SPP benchmarks represent the statewide average of all district school buildings in the Commonwealth.<sup>3</sup> PSSA benchmarks and goals are determined by PDE each school year and apply to all public school entities.<sup>4</sup> District SPP and PSSA scores were calculated using an average of all of the individual school buildings within the District. Scores below SPP statewide averages and PSSA benchmarks/goals are presented in red.

#### **Districtwide SPP and PSSA Scores**

|                        | SPP S       | Scores      | PSSA % Advanced or<br>Proficient in Math |             |             | PSSA % Advanced or<br>Proficient in Reading |             |             |
|------------------------|-------------|-------------|--|-------------|-------------|---|-------------|-------------|
| District               | 2012-<br>13 | 2013-<br>14 | 2011-<br>12                              | 2012-<br>13 | 2013-<br>14 | 2011-<br>12                                 | 2012-<br>13 | 2013-<br>14 |
| Statewide Benchmark    | 77.6        | 77.2        | 78                                       | 73          | 71          | 81  | 70          | 69          |
| Steel Valley SD        | 67.4        | 64.4        | 61.6                                     | 59.7        | 57.6        | 56.6  | 57.4        | 55.5        |
| SPP Grade <sup>5</sup> | D           | D           |  |             |             |   |             |             |



<sup>&</sup>lt;sup>2</sup> PDE is the sole source of academic data presented in this report. All academic data was obtained from PDE's publically available website.

<sup>&</sup>lt;sup>3</sup> Statewide averages for SPP scores were calculated based on all district school buildings throughout the Commonwealth, excluding charter and cyber charter schools.

<sup>&</sup>lt;sup>4</sup> PSSA benchmarks apply to all district school buildings, charters, and cyber charters. In the 2011-12 school year, the state benchmarks reflect the Adequate Yearly Progress targets established under No Child Left Behind. In the 2012-13 and 2013-14 school years, the state benchmarks reflect the statewide goals based on annual measurable objectives established by PDE.

<sup>&</sup>lt;sup>5</sup> The following letter grades are based on a 0-100 point system: A (90-100), B (80-89), C (70-79), D (60-69), F (59 or below).

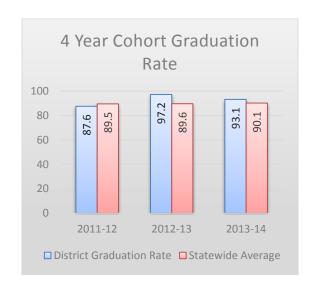
#### **Individual School Building SPP and PSSA Scores**

The following table consists of SPP scores and PSSA results for each of the District's school buildings. Any blanks in PSSA data means that PDE did not publish a score for that school for that particular year.<sup>6</sup>

|                                    | SPP S       | Scores      | PSSA % Advanced or<br>Proficient in Math |             |             | PSSA % Advanced or<br>Proficient in Reading |             |             |
|------------------------------------|-------------|-------------|--|-------------|-------------|---|-------------|-------------|
| School Name                        | 2012-<br>13 | 2013-<br>14 | 2011-<br>12                              | 2012-<br>13 | 2013-<br>14 | 2011-<br>12                                 | 2012-<br>13 | 2013-<br>14 |
| Statewide Benchmark                | 77.6        | 77.2        | 78                                       | 73          | 71          | 81  | 70          | 69          |
| Barrett Elementary School          | 54.0        | 55.6        | 44.2                                     | 44.0        | 48.3        | 37.8  | 34.9        | 36.8        |
| Park Elementary School             | <b>79.8</b> | <b>70.8</b> | 79.2                                     | <b>76.8</b> | 77.7        | 68.6  | 64.4        | 68.4        |
| Steel Valley Middle School         | 73.4        | 72.5        | 70.8                                     | 61.6        | 56.4        | 64.0  | 54.9        | 56.9        |
| Steel Valley Senior High<br>School | 62.3        | 58.8        | 52.2                                     | 56.3        | 48.0        | 56.1  | 75.4        | 60.0        |

#### **4 Year Cohort Graduation Rates**

The cohort graduation rates are a calculation of the percentage of students who have graduated with a regular high school diploma within a designated number of years since the student first entered high school. The rate is determined for a cohort of students who have all entered high school for the first time during the same school year.<sup>7</sup>



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<sup>&</sup>lt;sup>6</sup> PDE's data does not provide any further information regarding the reason a score was not published.

<sup>&</sup>lt;sup>7</sup> http://www.education.pa.gov/Data-and-Statistics/Pages/Cohort-Graduation-Rate-.aspx.

#### **Status of Prior Audit Findings and Observations**

Our prior audit of the District released on September 23, 2013, resulted in one finding as shown below. As part of our current engagement, we determined the status of corrective action taken by the District to implement our prior audit recommendations. We interviewed District personnel and performed audit procedures as detailed in each status section below.

#### Auditor General Performance Audit Report Released on September 23, 2013

### Prior Finding: Memoranda of Understanding with Local Law Enforcement Not Updated Timely

Prior Finding Summary: Our prior audit found that the Memoranda of Understanding (MOU)

between the District and one local law enforcement agency had not been updated since August 19, 2009. Furthermore, the District still had not updated its MOUs with two other local law enforcement agencies

since March 4, 1996.

Prior Recommendations: Our prior audit recommended that the District should:

- 1. In consultation with the District's solicitor, immediately review, update, and re-execute the current MOUs between the District and all local law enforcement agencies that have jurisdiction over school property.
- 2. In consultation with the District's solicitor, immediately review new requirements for MOUs and other school safety areas under the Public School Code to ensure compliance with amended safe schools provisions.
- 3. Adopt an official board policy requiring District administration to biennially update and re-execute all MOUs with local law enforcement agencies and file a copy with PDE's Office of Safe Schools on a biennial basis, as now required by law.

#### **Current Status:**

Our current review found that the District has implemented our first two recommendations, and all MOUs held with local law enforcement are current as of April 11, 2017. The District has not adopted an official policy as stated in the third recommendation but are aware of the current laws to re-execute the MOUs biennially. We continue to recommend that the District adopt an official board policy to address these biennial updates, executions, and filings of all MOUs.

#### **Distribution List**

This letter was initially distributed to the Superintendent of the District, the Board of School Directors, and the following stakeholders:

#### The Honorable Tom W. Wolf

Governor Commonwealth of Pennsylvania Harrisburg, PA 17120

#### The Honorable Pedro A. Rivera

Secretary of Education 1010 Harristown Building #2 333 Market Street Harrisburg, PA 17126

#### The Honorable Joe Torsella

State Treasurer Room 129 - Finance Building Harrisburg, PA 17120

#### Mrs. Danielle Mariano

Director Bureau of Budget and Fiscal Management Pennsylvania Department of Education 4th Floor, 333 Market Street Harrisburg, PA 17126

#### Dr. David Wazeter

Research Manager Pennsylvania State Education Association 400 North Third Street - Box 1724 Harrisburg, PA 17105

#### Mr. Nathan Mains

Executive Director Pennsylvania School Boards Association 400 Bent Creek Boulevard Mechanicsburg, PA 17050

This letter is a matter of public record and is available online at <a href="www.PaAuditor.gov">www.PaAuditor.gov</a>. Media questions about the letter can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <a href="https://www.PaAuditor.gov">News@PaAuditor.gov</a>.